

# Head 64: Trinidad and Tobago Police Service

A summary of the Trinidad and Tobago Police Service's Expenditure,  
Divisions and Projects

Financial Scrutiny Unit, Parliament of the Republic of Trinidad and Tobago

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## About this Guide

This guide provides a summary of expenditure for the Trinidad and Tobago Police Service (TTPS) for the period 2012-2018. It provides the Members of Parliament and stakeholders with an overview of the TTPS's responsibilities. The primary purpose of this guide is to consolidate the information contained within the various Budget Documents pertaining to the Trinidad and Tobago Police Service, and provide readers with an analysis of same. This guide is based primarily on the Draft Estimates of Recurrent Expenditure, the Estimates of Development Programme, the Public Sector Investment Programme and the Auditor General's Report on the Public Accounts of the Republic of Trinidad and Tobago for the fiscal year 2016.

# Head 64 – Trinidad and Tobago Police Service

## Division Overview

### **Vision**

To make every place in Trinidad and Tobago safe.

### **Mission**

In partnership with the citizens of Trinidad and Tobago, we provide for safe and secure communities and other places through professional policing, focused leadership and consistent, high quality service.

**Minister:** The Honourable Major General (Ret'd) Edmund Dillon, MP

**Accounting Officer:** Mr. Stephen Williams - Commissioner of Police (Ag.)

The Trinidad and Tobago Police Service is a civil and para-military body which functions in accordance with the Police Service Act Chapter 15:01. TTPS was established to safe guard the rights and freedoms of the citizens of Trinidad and Tobago, while maintaining social order. There are over 6500 Police Officers within varying ranks of the TTPS, as well as Special Reserved Police Officers who support the mandate of the Service.<sup>1</sup>

The Trinidad and Tobago Police Service is charged with:

- The Maintenance of Law and Order;
- Prevention and Detection of Crime; and
- Prosecution of Offenders.<sup>2</sup>

The TTPS is organised into nine (9) Divisions and eighteen (18) Branches, Squads and Units.

## Divisions, Branches, Squads and Units<sup>3</sup>

- Anti-Kidnapping Squad
- Court and Process Branch
- Community Police Secretariat
- Crime and Problem Analysis Branch

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<sup>1</sup> Trinidad and Tobago Police Service, accessed on October 6, 2017: <http://www.ttps.gov.tt/About-TTPS>

<sup>2</sup> Trinidad and Tobago Police Service, accessed on October 6, 2017: <http://www.ttps.gov.tt/About-TTPS/Our-Foundation>

<sup>3</sup> Trinidad and Tobago Police Service, accessed on October 6, 2017: <http://www.ttps.gov.tt/About-TTPS/Branches>

- Crime Scene Investigation
- Finance Branch
- Fraud Squad
- Homicide Bureau
- Inter-Agency Task Force
- Modus Operandi Unit
- Organized Crime Narcotics and Firearms Unit
- Planning and Development Unit
- Police Armour Shop
- Police Band
- Stolen Vehicles Squad
- Audio Visual Unit
- Criminal Investigation Division and Criminal Records Office
- Financial Investigations Branch
- Guard and Emergency Branch
- Human Resource Branch
- Interpol
- Mounted and Canine Branch
- Photography Section
- Police Academy
- Police Complaints
- Special Reserve Police
- Special Branch
- Transport and Telecom Branch

## Key Statement from 2016 Standing Finance Committee Debate

During the reading of the Appropriation (Financial Year 2017) Bill, 2016, the following statements were made in relation to the emphases of the Trinidad and Tobago Police Service (TTPS) for fiscal year 2016/2017<sup>4</sup>:

- *“the following initiatives are in the planning or implementation stage: the establishment of a municipal community constabulary supporting groups of volunteers, all part of local government reform; the decentralization of police service manpower and leadership over a regional substructure and the rollout of programmes to foster the building of public trust in the police service while at the same time rooting out corrupt and otherwise unsuitable individuals from the service.”*
- *“we will keep Tobago safe as we develop a modern security architecture in collaboration with the THA. To that end, tenders would soon be issued for the construction of the long-awaited police stations at Roxborough and Old Grange.”*

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<sup>4</sup> Hon. C. Imbert, Budget Statement, Appropriation (Financial Year 2017) Bill, 2016 Hansard 30 Sep 2016 <http://www.ttparliament.org/hansards/hh20160930.pdf>, Accessed August 21, 2017

# Where the TTPS spends its money

## *2017-2018 Estimates of Expenditure*

The budget allocation for the Trinidad and Tobago Police Service is comprised of:

- The Draft Estimates of Recurrent Expenditure in the sum of **\$2,285,980,100.00**
- The Draft Estimates of Development Programme in the sum of **\$94,243,000.00**
  - Consolidated Fund in the sum of **\$37,243,000.00**; and
  - Infrastructure Development Fund<sup>5</sup> in the sum of **\$57,000,000.00**.

The Estimates of Recurrent Expenditure include:

- Personnel Expenditure - **\$1,880,972,000.00**
- Goods and Services - **\$354,926,100.00**
- Minor Equipment Purchases - **\$28,450,000.00**
- Current Transfers and Subsidies - **\$21,632,000.00**

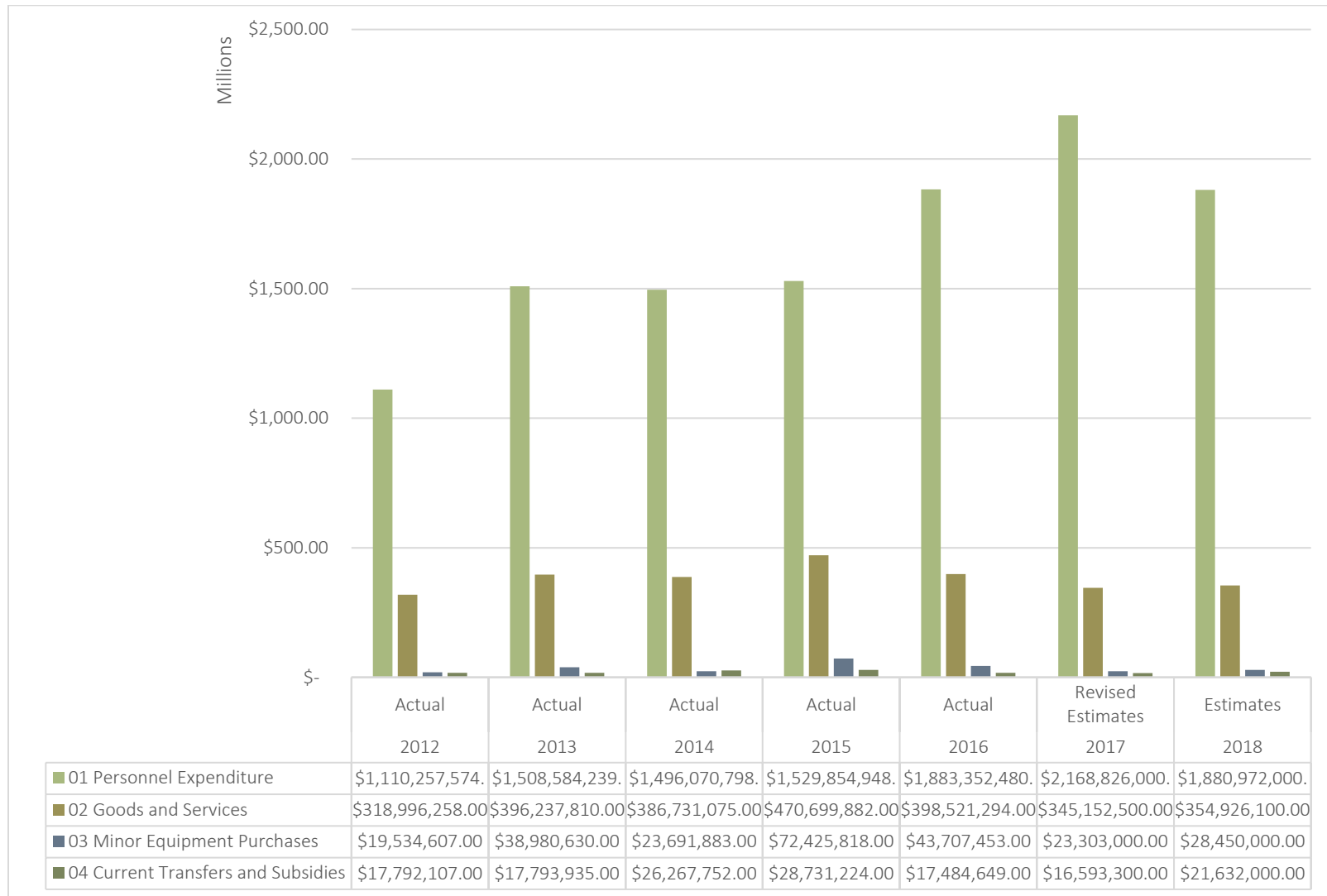
The Trinidad and Tobago Police Service's total allocation as a percentage of the total Recurrent Expenditure budget, the total Consolidated Fund and Infrastructure Development Fund budget allocation were **4.4%**, **1.5%** and **2.1%** respectively.

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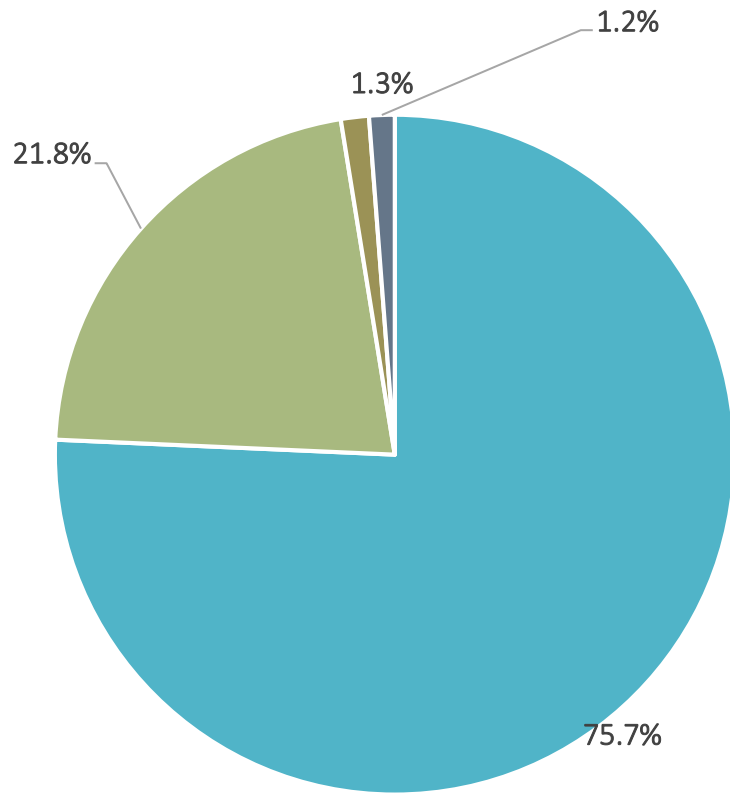
<sup>5</sup> Head 18 -Ministry of Finance, Sub-Head 04 - Current Transfers and Subsidies, Sub-Item 11- Infrastructure Development Fund (IDF) (Infrastructure Development Fund allocation is part of the Ministry of Finance's allocation for the financial year. *Therefore, the total recurrent expenditure for the Trinidad and Tobago Police Service does not include IDF funding.*



# Summary of Recurrent Expenditure for the period 2012 – 2018

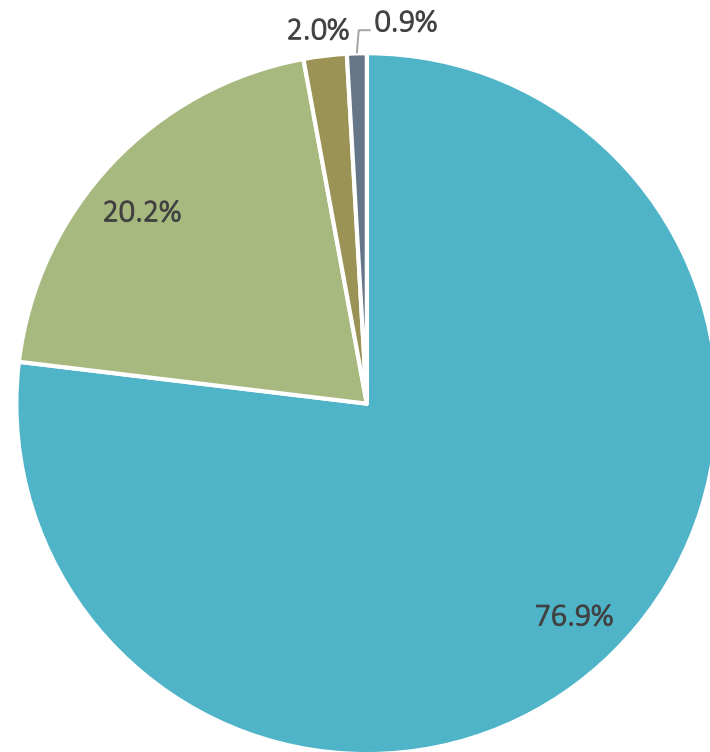


2012 Actual



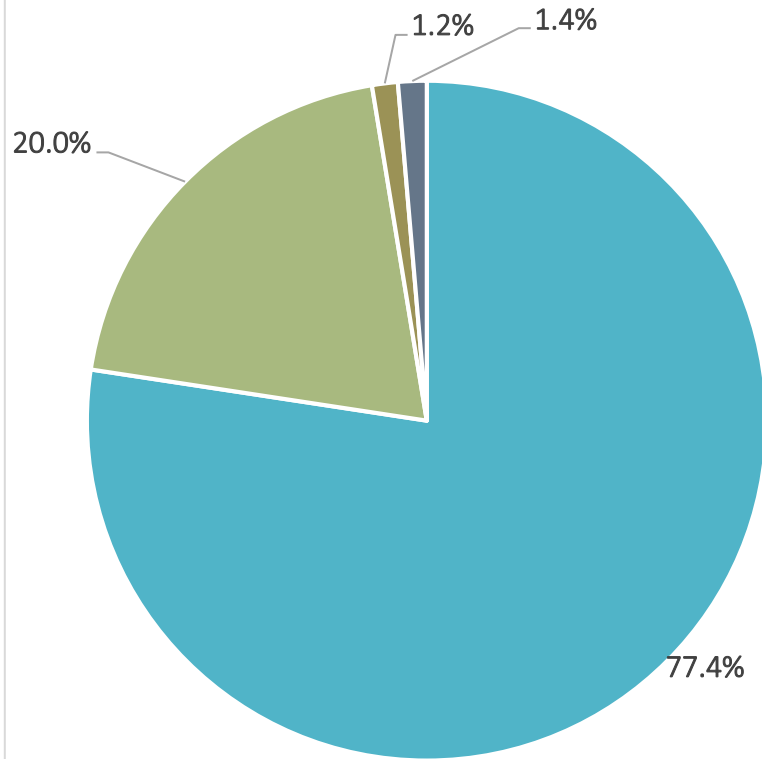
- 01 Personnel Expenditure
- 02 Goods and Services
- 03 Minor Equipment Purchases
- 04 Current Transfers and Subsidies

2013 Actual



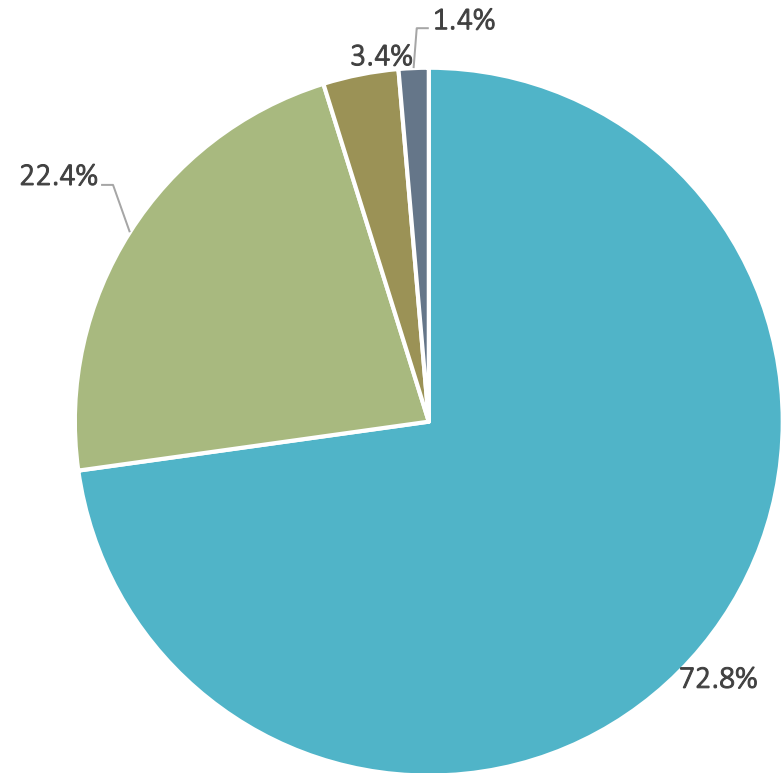
- 01 Personnel Expenditure
- 02 Goods and Services
- 03 Minor Equipment Purchases
- 04 Current Transfers and Subsidies

2014 Actual



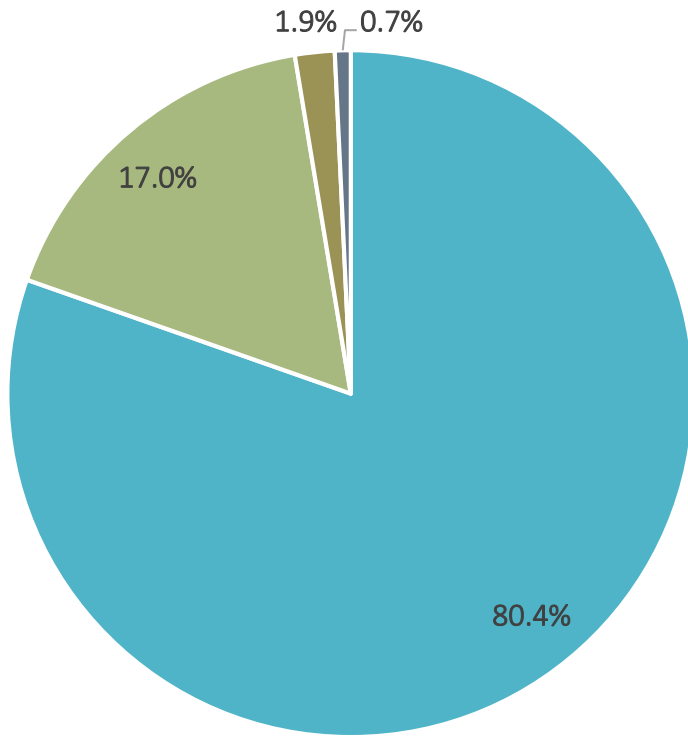
- 01 Personnel Expenditure
- 02 Goods and Services
- 03 Minor Equipment Purchases
- 04 Current Transfers and Subsidies

2015 Actual



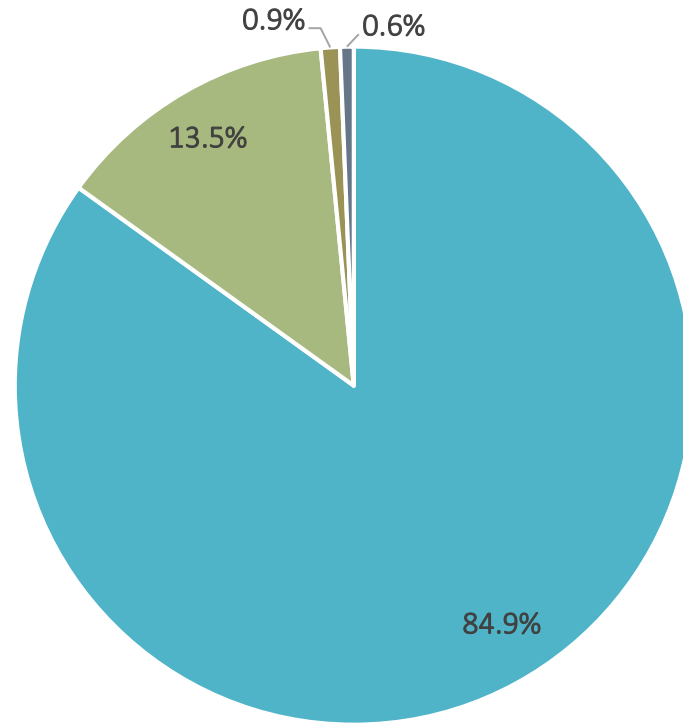
- 01 Personnel Expenditure
- 02 Goods and Services
- 03 Minor Equipment Purchases
- 04 Current Transfers and Subsidies

2016 Actual



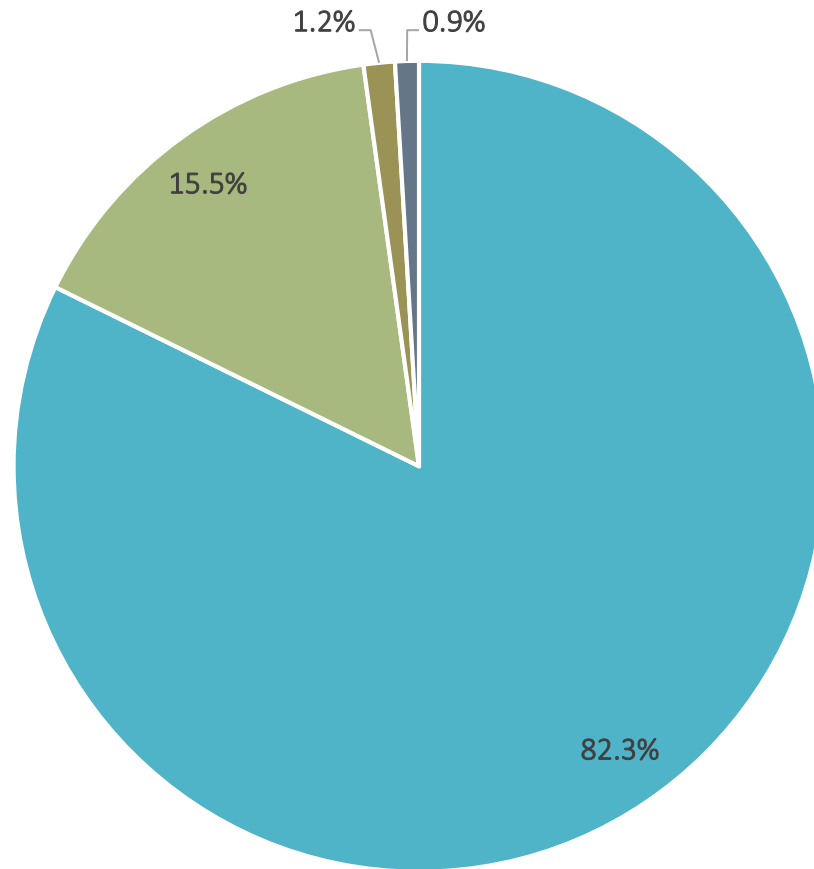
- 01 Personnel Expenditure
- 02 Goods and Services
- 03 Minor Equipment Purchases
- 04 Current Transfers and Subsidies

2017 Revised Estimates



- 01 Personnel Expenditure
- 02 Goods and Services
- 03 Minor Equipment Purchases
- 04 Current Transfers and Subsidies

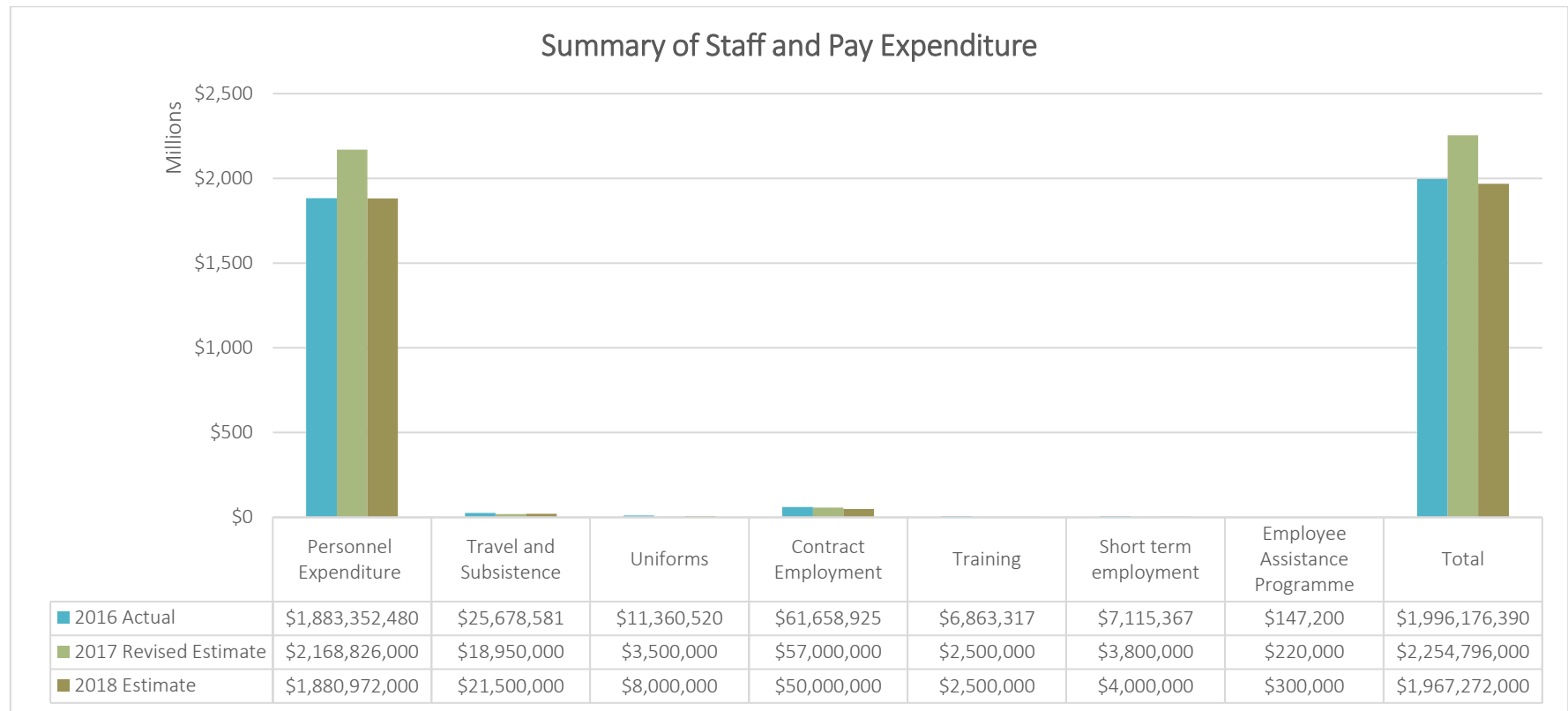
## 2018 Estimates



- 01 Personnel Expenditure
- 02 Goods and Services
- 03 Minor Equipment Purchases
- 04 Current Transfers and Subsidies

## Staff and Pay

The allocation of staff expenditure for the year 2017/2018 is **\$1,967,272,000.00**, which represents a decrease of approximately **12.8%** from the last fiscal year 2016/2017. The diagram provides a breakdown of all expenditure related to staff from 2016 – 2018 (estimates).



## Analysis of Summary of Expenditures

Recurrent Expenditure refers to the payments for expenses which are incurred during the day-to-day operations of the Department for Personnel Expenditure, Goods and Services, Minor Equipment Purchases and Current Transfers and Subsidies. Recurrent Expenditure for Fiscal Year 2017/2018 is **\$2,285,980,100.00**. This represents **4.4%** of the total Recurrent Expenditure for the financial year 2017/2018.

- The proportion of Total Recurrent Expenditure allocated to the TTPS has been on an upward trajectory over the period 2012 - 2017, moving from **2.8%** to a peak at **4.8%** in 2017.
- However, in Fiscal Year 2017/2018, there is an estimated decrease in the allocation by **10.5%**.
- The largest portion of the TTPS's allocation has consistently gone to Sub-Head of Personnel Expenditure. This figure has ranged between **72% - 85%** of the TTPS's Recurrent Expenditure for the years 2012 to 2018 with fiscal year 2017, receiving the highest allocation of **85%** of the total recurrent expenditure for the Police Service.
- The smallest portion of the allocation has consistently been allocated to Current Transfers and Subsidies, ranging between **0.6% - 1.4%** over the period 2012 to 2018. The current estimate represents **0.9%** of the total allocation.
- The current estimated allocation to Minor Equipment Purchases represents approximately **1.2%** of the total recurrent allocation.

## Summary of Development Programme Expenditure for the period 2012-2018

Development Programme is a capital expenditure programme aimed at improving and enhancing development in different areas of Trinidad and Tobago such as; human resources, and economic and social development.

The Public Sector Investment Programme (PSIP), which represents the capital expenditure component of the National Budget, is the instrument used by Government to effect its vision and policies. It is a budgeting and strategic planning tool made up of projects and programmes, designed to realise the goals set out in the Government's overarching policy.

The PSIP budget document provides a detailed description of the programmes and projects and includes a review of the implementation of projects and programmes in the previous financial year and highlights the major projects and programmes to be implemented in the upcoming financial year.

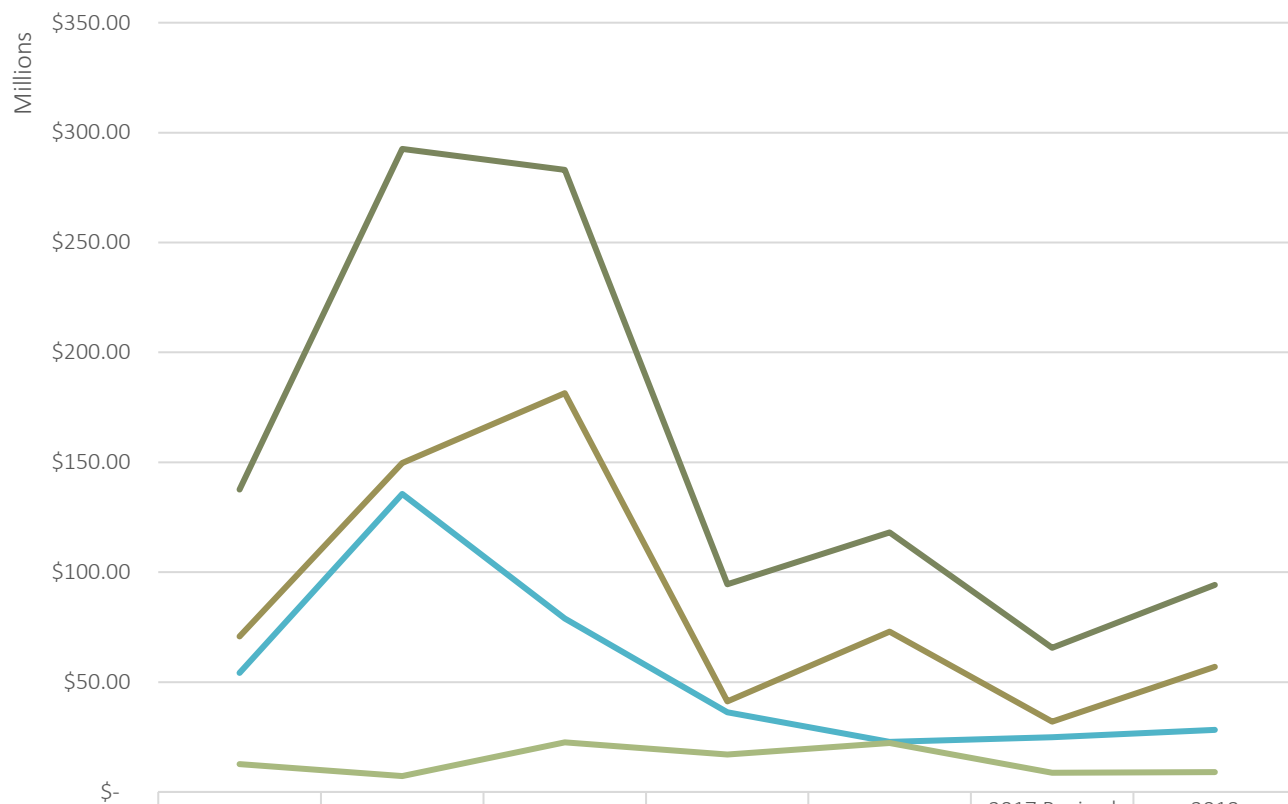
- The Public Sector Investment Programme is intended to achieve:
  - the country's social and economic development goals; and
  - enhance the quality of life of all citizens.

The estimates for the Development Programme are presented in two parts as follows:

- Funds appropriated by Parliament and disbursed directly from the Consolidated Fund; and
- Funds disbursed from the Infrastructure Development Fund.



### Summary of Development Programme Expenditure for the Period 2012-2018



|   | 2012 Actual             | 2013 Actual             | 2014 Actual             | 2015 Actual            | 2016 Actual             | 2017 Revised Estimates | 2018 Estimates         |
|---|-------------------------|-------------------------|-------------------------|------------------------|-------------------------|------------------------|------------------------|
| 004 Social Infrastructure - Consolidated Fund               | \$54,233,358.00         | \$135,604,257.00        | \$78,960,747.00         | \$36,297,824.00        | \$22,788,604.00         | \$24,900,000.00        | \$28,243,000.00        |
| 005 Multi-Sectoral and Other Services - Consolidated Fund   | \$12,612,451.00         | \$7,232,822.00          | \$22,576,777.00         | \$16,976,894.00        | \$22,290,112.00         | \$8,700,000.00         | \$9,000,000.00         |
| 004 Social Infrastructure - Infrastructure Development Fund | \$70,799,933.00         | \$149,742,405.00        | \$181,444,029.00        | \$41,188,611.00        | \$72,998,413.00         | \$32,000,000.00        | \$57,000,000.00        |
| <b>Total</b>  | <b>\$137,645,742.00</b> | <b>\$292,579,484.00</b> | <b>\$282,981,553.00</b> | <b>\$94,463,329.00</b> | <b>\$118,077,129.00</b> | <b>\$65,600,000.00</b> | <b>\$94,243,000.00</b> |

## The TTPS's total allocation as a percentage of the National Budget for the period 2012 to 2018

| Year <sup>6</sup> | Total Allocation <sup>7</sup> | National Budget <sup>8</sup> | Percentage of National Budget |
|-------------------|-------------------------------|------------------------------|-------------------------------|
| 2012              | \$ 1,533,426,355.00           | \$ 55,718,271,573.00         | 2.8%                          |
| 2013              | \$ 2,104,433,693.00           | \$ 59,174,226,196.00         | 3.6%                          |
| 2014              | \$ 2,034,299,032.00           | \$ 65,020,886,424.00         | 3.1%                          |
| 2015              | \$ 2,154,986,590.00           | \$ 61,966,922,675.00         | 3.5%                          |
| 2016              | \$ 2,388,144,592.00           | \$ 56,573,913,053.00         | 4.2%                          |
| 2017              | \$ 2,587,474,800.00           | \$ 55,598,436,912.00         | 4.7%                          |
| 2018              | \$ 2,323,223,100.00           | \$54,955,041,591.00          | 4.2%                          |

<sup>6</sup> For the Fiscal Years 2012-2016, actual figures were used to calculate the total allocation. However, estimates were used to calculate the total allocation for the Fiscal Years 2017 and 2018.

<sup>7</sup> Total Allocation for the Trinidad and Tobago Police Service = Recurrent Expenditure + Consolidated Fund Expenditure

<sup>8</sup> The National Budget = Total Recurrent Expenditure + Development Programme Expenditure: Consolidated Fund

# Auditor General Report Findings for the Fiscal Year 2016

Ref: Auditor General's Report pg.41-42<sup>9</sup>

## Trinidad and Tobago Police Service

### Documents not Produced

- Supporting documents were not attached to the payment vouchers for eight projects totaling \$38,947,021.42.
- The contract agreements for five service providers with respect to repairs and servicing of police vehicles at a total cost of \$564,882.25 were not produced.
- Contract agreements for 15 service providers with respect to washing and polishing of Police Vehicles at a total cost of \$128,963.00 were not produced.
- Vouchers totalling \$391,704.03 were not produced.
- With respect to Fees, contract agreements for two service providers whose services totalled \$369,383.50 were not produced.
- Contract agreements for six service providers under Other Contracted Services totalled \$1,164,295.59 were not produced.
- A contract for air conditioning works valued at \$393,750.00, for the Homicide Bureau of Investigation, Arouca was not produced.

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<sup>9</sup> Report of the Auditor General on the Public Accounts of the Republic of Trinidad and Tobago (online document), accessed on August 21, 2017: [http://www.auditorgeneral.gov.tt/sites/default/files/Auditor%20General%27s%20Report%20on%20the%20Public%20Accounts%202016\\_0.pdf](http://www.auditorgeneral.gov.tt/sites/default/files/Auditor%20General%27s%20Report%20on%20the%20Public%20Accounts%202016_0.pdf)

- With respect to Development Programme, contract agreements for several Contractors for works carried out on four projects at a total cost of \$10,388,133.59 were not produced.
- The above observation contravene Financial Instruction 43 which states; “All vouchers, paid cheques and other relevant documents shall on request for Audit examination be made available to the Auditor General or his nominee.”

## Noteworthy Development Programme Estimates in 2017-2018

The table below lists the projects that have been noted due to uncharacteristic variances in estimates for funding:<sup>10</sup>

| Sub-head /Item /Sub-item /Group /Project Desc. | Project                                      | 2017 Estimate  | 2017 Revised Estimate | 2018 Estimate  |
|--|--|----------------|-----------------------|----------------|
| 09-004-12-B-047                                | Purchase of Equipment for the Police Service | \$2,000,000.00 | \$1,000,000.00        | \$4,500,000.00 |
| 09-005-06-A-003                                | Transformation of the Police Service         | \$500,000.00   | \$200,000.00          | \$1,000,000.00 |

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<sup>10</sup> Estimates of Development Programme 2018, accessed on October 3, 2017: <http://www.finance.gov.tt/wp-content/uploads/2017/10/Numbered-Draft-Estimates-Development-Programme-2018.pdf>

## Status of New Projects from the Financial Year 2016-2017

The following are projects identified as “New Projects” that received funding in the 2016/2017 financial year<sup>11</sup>:

| Sub-head /Item /Sub-item /Group /Project Desc. | Project -Item   | 2017 Estimate  | 2017 Revised Estimate | 2018 Estimate  |
|--|---|----------------|-----------------------|----------------|
| 004-12B-043                                    | Upgrade of Armoury and Ammunition Bunker- Police Training Academy | \$2,000,000.00 | \$1,500,000.00        | 0              |
| 004-12B-044                                    | Construction of Additional Dormitories- Police Training Academy   | \$1,000,000.00 | \$1,000,000.00        | 0              |
| 004-12B-045                                    | Expansion of Valencia Police Station                              | \$600,000.00   | \$570,000.00          | \$1,000,000.00 |
| 004-12B-046                                    | Purchase of Vehicles for the Police Service                       | \$2,000,000.00 | \$1,500,000.00        | \$1,500,000.00 |
| 004-12B-047                                    | Purchase of Equipment for the Police Service                      | \$2,000,000.00 | \$1,000,000.00        | \$4,500,000.00 |
| 004-12B-048                                    | Establishment of Juvenile Booking Station                         | \$4,000,000.00 | \$3,000,000.00        | \$2,000,000.00 |
| 004-12B-049                                    | Upgrade of Administrative Offices, Tobago                         | \$2,000,000.00 | 0                     | \$500,000.00   |
| 004-12B-050                                    | Expansion of Facilities for Homicide, Cumuto                      | \$2,000,000.00 | \$950,000.00          | \$900,000.00   |

<sup>11</sup> Estimates of Development Programme 2018, accessed on October 3, 2017: <http://www.finance.gov.tt/wp-content/uploads/2017/10/Numbered-Draft-Estimates-Development-Programme-2018.pdf>

## New Projects for the Financial Year 2017-2018

The following new projects received funding in the 2017/2018 financial year<sup>12</sup>:

| Sub-head /Item /Sub-item /Group /Project Desc. | Project -Item   | 2018 Estimate  |
|--|---|----------------|
| 004-12B-051                                    | Supplemental works - Phase 1 Police Stations                | \$400,000.00   |
| 004-12B-052                                    | Refurbishment of aa Residential Headquarters - San Fernando | \$500,000.00   |
| 004-12B-053                                    | Establishment of Divisional Property Rooms                  | \$500,000.00   |
| 004-12B-054                                    | Upgrade of Traffic and Highway Patrol Divisional Offices    | \$193,000.00   |
| 004-12B-055                                    | Establishment of Facilities for Divisional Command Centres  | \$1,000,000.00 |

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<sup>12</sup> Estimates of Development Programme 2018, accessed on October 3, 2017: <http://www.finance.gov.tt/wp-content/uploads/2017/10/Numbered-Draft-Estimates-Development-Programme-2018.pdf>

## Major Programmes and Development for the Period 2016 to 2018

The following table shows a list of the significant expenditure items, based on the proportion of the budgetary allocation assigned<sup>13</sup>.

| Development Programme 2018 | Projects  | 2016 Actual     | 2017 Revised Estimate | 2018 Estimate   |
|----------------------------|---|-----------------|-----------------------|-----------------|
| 005-06A-001                | Development of a Computer System for the Police Service | \$19,950,184.00 | \$8,500,000.00        | 8,000,000.00    |
| 64-004-12-B (IDF)          | Police Service Construction Projects (Total)            | \$72,998,413.00 | \$32,000,000.00       | \$57,000,000.00 |

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<sup>13</sup> Estimates of Development Programme 2018, accessed on October 3, 2017: <http://www.finance.gov.tt/wp-content/uploads/2017/10/Numbered-Draft-Estimates-Development-Programme-2018.pdf>



## General Useful Information

- India Police Service, INDIA: [http://mha1.nic.in/ips/ips\\_home.htm](http://mha1.nic.in/ips/ips_home.htm)
- Police, UK: <https://www.police.uk/>
- Australian Federal Police, AUS: <https://www.afp.gov.au/>
- Royal Canadian Mounted Police, CAN: <http://www.rcmp-grc.gc.ca/en>
- Jamaica Constabulary Force, Jamaica: <https://www.jcf.gov.jm/>
- Royal Barbados Police Forces, Barbados: <http://www.interpol.int/Member-countries/Americas/Barbados>